

## General Assembly

## Raised Bill No. 1203

January Session, 2005

LCO No. 3869

\*03869\_\_\_\_\_PD\_\*

Referred to Committee on Planning and Development

Introduced by: (PD)

## AN ACT CONCERNING COMMUNITY ECONOMIC DEVELOPMENT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (*Effective July 1, 2005*) (a) As used in this section:
- 2 (1) "Small business" means a business entity, including its affiliates,
- 3 that (A) is independently owned and operated, and (B) employs fewer
- 4 than fifty full-time employees or has gross annual sales of less than
- 5 five million dollars; and
- 6 (2) "Targeted investment community" means a municipality which
- 7 contains an enterprise zone designated pursuant to section 32-70 of the
- 8 general statutes.
- 9 (b) The Commissioner of Economic and Community Development
- 10 shall establish a program of financial and technical assistance to small
- 11 businesses located within targeted investment communities. Grants
- 12 may be used for job training, marketing, product development and
- development of new facilities or expansion of existing facilities.
- 14 (c) The commissioner shall adopt regulations, in accordance with
- 15 the provisions of chapter 54 of the general statutes, to implement the

LCO No. 3869 **1** of 12

16 program established by this section.

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

- 17 Sec. 2. (NEW) (*Effective July 1, 2005, and applicable to income years commencing on or after January 1, 2005*) (a) As used in this section:
- (1) "Small business" means a business entity, including its affiliates, that (A) is independently owned and operated, and (B) employs fewer than fifty full-time employees or has gross annual sales of less than five million dollars;
- 23 (2) "Targeted investment community" means a municipality which 24 contains an enterprise zone designated pursuant to section 32-70 of the 25 general statutes; and
- 26 (3) "Qualifying employee" means during fiscal year 2005, or with 27 respect to the small businesses income year commencing in 2005 or 28 thereafter, any employee who is employed not less than thirty hours 29 per week by the small business and who resides in a targeted 30 investment community.
  - (b) Any small business which desires to hire a qualifying employee in any income year commencing on or after January 1, 2005, may apply to the Commissioner of Economic and Community Development for an allocation of a tax credit in an amount equal to one hundred twenty-five dollars for each full month that such employee is employed by such firm. The application for a tax credit under this subsection shall set forth information said commissioner deems necessary in regulations adopted in accordance with chapter 54 of the general statutes.
  - (c) Applications shall be submitted annually, before such expenditures are made, to the Commissioner of Economic and Community Development on or after July first but not later than December thirty-first. The commissioner shall approve or disapprove each application not later than sixty days of its submission to the commissioner based on (1) the compliance of such application with the

LCO No. 3869 **2** of 12

provisions of this section, (2) regulations adopted pursuant to this section, and (3) the amount of tax credits remaining in the annual allotment provided in this section for the year involved. The commissioner shall approve applications in the order in which they are received in the commissioner's office between July first and December thirty-first of each year. If the commissioner approves the application of the small business and if the limit for tax credit for that year has not yet been allocated, the commissioner shall allocate and commit an amount of tax credits to such small business. Any small business receiving such an allocation shall, not later than thirty days from the end of its income year, submit a report on the number of full months that qualifying employees were employed by such firm during such year.

(d) The credit shall be claimed on the tax return for the income year during which qualifying employees were employed for full months by the small business. Any tax credit not used in the period during which the expenditure was made may be carried forward for the five immediately succeeding income years until the full credit has been allowed.

- (e) In no event shall the total amount of all tax credits allowed to all small businesses pursuant to the provisions of this section exceed one million dollars in any one fiscal year.
- (f) No credit under subsection (c) of this section shall be allowed, with respect to wages paid to any qualifying employee, to any small business that has previously been granted a tax credit under this section with respect to wages paid to the same employee.
- Sec. 3. (NEW) (*Effective July 1, 2005*) (a) As used in this section, "qualified employee" means participants in work training opportunity programs developed and implemented pursuant to section 31-3d of the general statutes, with specific emphasis on persons who are exoffenders, high school drop outs, noncustodial parents.

LCO No. 3869 3 of 12

- 77 (b) The Labor Commissioner shall establish a program of grants to 78 businesses, municipalities and nonprofit organizations that employ 79 qualified employees.
- 80 (c) The commissioner shall adopt regulations, in accordance with 81 the provisions of chapter 54 of the general statutes, to implement the 82 program established by this section.
- Sec. 4. (NEW) (*Effective July 1, 2005*) (a) As used in this section "municipality" means any town, city or borough, consolidated town and city or consolidated town and borough.

86

87

88

89

90

93

94

95

96

97

98

99

100

101

102

103

104

105

106

- (b) Each municipality may, by ordinance adopted by its legislative body, impose a tax of not more than one per cent on the gross receipts subject to taxation pursuant to chapter 219 of the general statutes, of each retail facility located in the municipality. Such ordinance may limit the imposition of such tax to hotels located in the municipality.
- 91 (c) The Department of Revenue Services shall audit payments to 92 municipalities pursuant to subsection (c) of this section.
  - Sec. 5. Section 12-19a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2005, and applicable to assessment years commencing on or after October 1, 2005*):
  - (a) On or before January first, annually, the Secretary of the Office of Policy and Management shall determine the amount due, as a state grant in lieu of taxes, to each town in this state wherein state-owned real property, reservation land held in trust by the state for an Indian tribe or a municipally owned airport, except that which was acquired and used for highways and bridges, but not excepting property acquired and used for highway administration or maintenance purposes, is located. The grant payable to any town under the provisions of this section in the state fiscal year commencing July 1, 1999, and each fiscal year thereafter, shall be equal to the total of (1) (A) one hundred per cent of the property taxes which would have been

LCO No. 3869 **4** of 12

107 paid with respect to any facility designated by the Commissioner of 108 Correction, on or before August first of each year, to be a correctional 109 facility administered under the auspices of the Department of 110 Correction or a juvenile detention center under direction of the 111 Department of Children and Families that was used for incarcerative 112 purposes during the preceding fiscal year. If a list containing the name 113 and location of such designated facilities and information concerning 114 their use for purposes of incarceration during the preceding fiscal year 115 is not available from the Secretary of the State on the first day of 116 August of any year, said commissioner shall, on said first day of 117 August, certify to the Secretary of the Office of Policy and 118 Management a list containing such information, (B) one hundred per 119 cent of the property taxes which would have been paid with respect to 120 that portion of the John Dempsey Hospital located at The University of 121 Connecticut Health Center in Farmington that is used as a permanent 122 medical ward for prisoners under the custody of the Department of 123 Correction. Nothing in this section shall be construed as designating 124 any portion of The University of Connecticut Health Center John 125 Dempsey Hospital as a correctional facility, and (C) in the state fiscal 126 year commencing July 1, 2001, and each fiscal year thereafter, one 127 hundred per cent of the property taxes which would have been paid 128 on any land designated within the 1983 Settlement boundary and 129 taken into trust by the federal government for the Mashantucket 130 Pequot Tribal Nation on or after June 8, 1999, (2) subject to the 131 provisions of subsection (c) of this section, sixty-five per cent of the 132 property taxes which would have been paid with respect to the 133 buildings and grounds comprising Connecticut Valley Hospital in 134 Middletown. Such grant shall commence with the fiscal year beginning 135 July 1, 2000, and continuing each year thereafter, (3) notwithstanding 136 the provisions of subsections (b) and (c) of this section, with respect to 137 any town in which more than fifty per cent of the property is state-138 owned real property, one hundred per cent of the property taxes 139 which would have been paid with respect to such state-owned 140 property. Such grant shall commence with the fiscal year beginning

LCO No. 3869 5 of 12

July 1, 1997, and continuing each year thereafter, (4) subject to the provisions of subsection (c) of this section, forty-five per cent of the property taxes which would have been paid with respect to all other state-owned real property, and (5) forty-five per cent of the property taxes which would have been paid with respect to all municipally owned airports; except for the exemption applicable to such property, on the assessment list in such town for the assessment date two years prior to the commencement of the state fiscal year in which such grant is payable. The grant provided pursuant to this section for any municipally owned airport shall be paid to any municipality in which the airport is located, except that the grant applicable to Sikorsky Airport shall be paid half to the town of Stratford and half to the city of Bridgeport. For the fiscal year ending June 30, 2000, and in each fiscal year thereafter, the amount of the grant payable to each municipality in accordance with this section shall be reduced proportionately in the event that the total of such grants in such year exceeds the amount appropriated for the purposes of this section with respect to such year.

141

142

143

144

145

146

147

148

149150

151

152

153

154

155

156

157

158

159

160

161

162

163

164

165

166

167

168

169

170

171

172

173

174

(b) As used in this section "total tax levied" means the total real property tax levy in such town for the fiscal year preceding the fiscal year in which a grant in lieu of taxes under this section is made, reduced by the Secretary of the Office of Policy and Management in an amount equal to all reimbursements certified as payable to such town by the secretary for real property exemptions and credits on the taxable grand list or rate bill of such town for the assessment year that corresponds to that for which the assessed valuation of the stateowned land and buildings has been provided. For purposes of this section and section 12-19b, any real property which is owned by the John Dempsey Hospital Finance Corporation established pursuant to the provisions of sections 10a-250 to 10a-263, inclusive, or by one or more subsidiary corporations established pursuant to subdivision (13) of section 10a-254 and which is free from taxation pursuant to the provisions of subdivision (13) of section 10a-259 shall be deemed to be state-owned real property. As used in this section and section 12-19b, "town" includes borough.

LCO No. 3869 6 of 12

(c) In the fiscal year ending June 30, 1991, and in each fiscal year thereafter, the portion of the grant payable to any town as determined in accordance with subdivisions (2) and (4) of subsection (a) of this section, shall not be greater than the following percentage of total tax levied by such town on real property in the preceding calendar year as follows: (1) In the fiscal year ending June 30, 1991, ten per cent, (2) in the fiscal year ending June 30, 1992, twelve per cent, (3) in the fiscal year ending June 30, 1993, fourteen per cent, (4) in the fiscal year ending June 30, 1994, twenty-seven per cent, (5) in the fiscal year ending June 30, 1995, thirty-five per cent, (6) in the fiscal year ending June 30, 1996, forty-two per cent, (7) in the fiscal year ending June 30, 1997, forty-nine per cent, (8) in the fiscal year ending June 30, 1998, fifty-six per cent, (9) in the fiscal year ending June 30, 1999, sixty-three per cent, (10) in the fiscal year ending June 30, 2000, seventy per cent, (11) in the fiscal year ending June 30, 2001, seventy-seven per cent, (12) in the fiscal year ending June 30, 2002, eighty-four per cent, (13) in the fiscal year ending June 30, 2003, ninety-two per cent, and (14) in the fiscal year ending June 30, 2004, and in each fiscal year thereafter, one hundred per cent.

175

176

177

178

179

180

181

182

183

184

185

186

187

188

189

190

191

192

193

194

195

196

197

198

199

200

201

202

203

204

205

206

207

(d) In the fiscal year commencing July 1, 1999, and in each fiscal year thereafter, the Commissioner of Transportation shall pay from the Bradley International Airport Enterprise Fund to the State Comptroller, on or before September fifteenth, the portion of the state grant in lieu of taxes payable under the provisions of this section at the rate of twenty per cent of the property taxes which would have been paid to the towns of East Granby, Suffield, Windsor and Windsor Locks for real property located at Bradley International Airport. Such payment shall be credited to the appropriation from the General Fund for reimbursements to towns for loss of taxes on state property.

(e) Notwithstanding the provisions of this section in effect prior to January 1, 1997, any grant in lieu of taxes on state-owned real property made to any town in excess of seven and one-half per cent of the total tax levied on real property by such town is validated.

LCO No. 3869 7 of 12

(f) Notwithstanding the provisions of this section, in a municipality that is a targeted municipality, as defined in section 32-222, for the fiscal year ending June 30, 2006, and each fiscal year thereafter, the amount of the grant provided pursuant to subdivisions (2), (4) and (5) of subsection (a) of this section shall be one hundred per cent of the property taxes which would have been paid with respect to all other state-owned real property.

208

209

210

211

212

213214

215

216

217

218

219

220

221

222

223

224

225

226

227

228

229

230

231

232

233

234

235

236

237

238

239

240

Sec. 6. Section 12-20a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2005, and applicable to assessment years commencing on or after October 1, 2005*):

(a) On or before January first, annually, the Secretary of the Office of Policy and Management shall determine the amount due to each municipality in the state, in accordance with this section, as a state grant in lieu of taxes with respect to real property owned by any private nonprofit institution of higher learning or any nonprofit general hospital facility or free standing chronic disease hospital or an urgent care facility that operates for at least twelve hours a day and that had been the location of a nonprofit general hospital for at least a portion of calendar year 1996 to receive payments in lieu of taxes for such property, exclusive of any such facility operated by the federal government, except a campus of the United States Department of Veterans Affairs Connecticut Healthcare Systems, or the state of Connecticut or any subdivision thereof. As used in this section "private nonprofit institution of higher learning" means any such institution, as defined in subsection (a) of section 10a-34, or any independent college or university, as defined in section 10a-37, that is engaged primarily in education beyond the high school level, and offers courses of instruction for which college or university-level credit may be given or may be received by transfer, the property of which is exempt from property tax under any of the subdivisions of section 12-81; "nonprofit general hospital facility" means any such facility which is used primarily for the purpose of general medical care and treatment, exclusive of any hospital facility used primarily for the care and

LCO No. 3869 8 of 12

treatment of special types of disease or physical or mental conditions; and "free standing chronic disease hospital" means a facility which provides for the care and treatment of chronic diseases, excluding any such facility having an ownership affiliation with and operated in the same location as a chronic and convalescent nursing home.

246

247

248

249

250

251

252

253

254

255

256

257

258

259260

261

262

263

264

265

266

267

268

269

270

271

272

273

- (b) The grant payable to any municipality under the provisions of this section in the state fiscal year commencing July 1, 1999, and in each fiscal year thereafter, shall be equal to seventy-seven per cent of the property taxes which, except for any exemption applicable to any such institution of higher education or general hospital facility under the provisions of section 12-81, would have been paid with respect to such exempt real property on the assessment list in such municipality for the assessment date two years prior to the commencement of the state fiscal year in which such grant is payable. Notwithstanding the provisions of this section, in a municipality that is a targeted municipality, as defined in section 32-222, for the state fiscal year commencing July 1, 2006, and each fiscal year thereafter, the amount of the grant shall be one hundred per cent of the property taxes which would have been paid with respect to such property. The amount of the grant payable to each municipality in any year in accordance with this section shall be reduced proportionately in the event that the total of such grants in such year exceeds the amount appropriated for the purposes of this section with respect to such year.
- (c) Notwithstanding the provisions of subsection (b) of this section, the amount of the grant payable to any municipality under the provisions of this section with respect to a campus of the United States Department of Veterans Affairs Connecticut Healthcare Systems shall be as follows: (1) For the fiscal year ending June 30, 2007, twenty per cent of the amount payable in accordance with [said] subsection (b) of this section; (2) for the fiscal year ending June 30, 2008, forty per cent of such amount; (3) for the fiscal year ending June 30, 2019, eighty per cent of such amount; (5) for the fiscal year ending June 30, 2011, and

LCO No. 3869 9 of 12

each fiscal year thereafter, one hundred per cent of such amount.

275

276277

278

282

283

284

285

286

287

288

289

290

291

292

293

294

295

296

297

298

299

300

301

302

303

304

305

- (d) As used in this section and section 12-20b, [the word] "municipality" means any town, consolidated town and city, consolidated town and borough, borough, district, as defined in section 7-324, and any city not consolidated with a town.
- Sec. 7. Section 12-94b of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2005, and applicable to assessment years commencing on or after October 1, 2005*):

On or before March fifteenth, annually, commencing March 15, 1998, the assessor or board of assessors of each municipality shall certify to the Secretary of the Office of Policy and Management, on a form furnished by said secretary, the amount of exemptions approved under the provisions of subdivisions (72) and (74) of section 12-81 together with such supporting information as said secretary may require including the number of taxpayers with approved claims under said subdivisions (72) and (74) and the original copy of the applications filed by them. Said secretary shall review each such claim as provided in section 12-120b. Not later than December first next succeeding the conclusion of the assessment year for which the assessor approved such exemption, the secretary shall notify each claimant of the modification or denial of the claimant's exemption, in accordance with the procedure set forth in section 12-120b. Any claimant aggrieved by the results of the secretary's review shall have the rights of appeal as set forth in section 12-120b. With respect to property first approved for exemption under the provisions of subdivisions (72) and (74) of section 12-81 for the assessment years commencing on or after October 1, 2000, but before October 1, 2006, the grant payable for such property to any municipality under the provisions of this section shall be equal to eighty per cent of the property taxes which, except for the exemption under the provisions of subdivisions (72) and (74) of section 12-81, would have been paid. Notwithstanding the provisions of this section, in a municipality that is

LCO No. 3869 **10** of 12

a targeted municipality, as defined in section 32-222, for assessment years commencing on and after October 1, 2006, the amount of the grant shall be equal to one hundred per cent of the property taxes which would have been paid. The secretary shall, on or before December fifteenth, annually, certify to the Comptroller the amount due each municipality under the provisions of this section, including any modification of such claim made prior to December first, and the Comptroller shall draw an order on the Treasurer on or before the twenty-fourth day of December following and the Treasurer shall pay the amount thereof to such municipality on or before the thirty-first day of December following. If any modification is made as the result of the provisions of this section on or after the December fifteenth following the date on which the assessor has provided the amount of the exemption in question, any adjustments to the amount due to any municipality for the period for which such modification was made shall be made in the next payment the Treasurer shall make to such municipality pursuant to this section. The amount of the grant payable to each municipality in any year in accordance with this section shall be reduced proportionately in the event that the total of such grants in such year exceeds the amount appropriated for the purposes of this section with respect to such year. As used in this section, "municipality" means each town, city, borough, consolidated town and city and consolidated town and borough and each district, as defined in section 7-324, and next succeeding" means the second such date.

306

307

308

309

310311

312

313

314

315

316

317

318

319

320 321

322

323

324

325

326

327

328

329

This act shall take effect as follows and shall amend the following sections:			
sections.			
Section 1	July 1, 2005	New section	
Sec. 2	July 1, 2005, and applicable to income years commencing on or after January 1, 2005	New section	
Sec. 3	July 1, 2005	New section	
Sec. 4	July 1, 2005	New section	

LCO No. 3869 **11** of 12

Sec. 5	October 1, 2005, and applicable to assessment years commencing on or	12-19a
	after October 1, 2005	
Sec. 6	October 1, 2005, and applicable to assessment years commencing on or after October 1, 2005	12-20a
Sec. 7	July 1, 2005, and applicable to assessment years commencing on or after October 1, 2005	12-94b

## Statement of Purpose:

To establish a comprehensive program of financial and technical assistance to small businesses and municipalities that are targeted investment communities.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

LCO No. 3869 **12** of 12